

December 4, 2014 (Agenda)

Local Agency Formation Commission
105 East Anapamu Street
Santa Barbara CA 93101

Consideration of Status Report on Updates to Municipal Service Reviews/Spheres of Influence for Cities and Special District in Santa Barbara County

Dear Members of the Commission

RECOMMENDATION

It is recommended that the Commission consider the status report on Updates to Municipal Service Reviews/ Spheres of Influence (MSR/SOI) for Cities and Special District in Santa Barbara County and provide direction to staff on development of an Update Schedule.

DISCUSSION

Background

The Commission is interested in developing a schedule for updating Municipal Service Reviews/Spheres of Influence for Cities and Special District in Santa Barbara County. The intent of this staff report is to present information to enable the Commission to evaluate the status of Santa Barbara LAFCO's Municipal Service Reviews/Spheres of Influence program and to provide direction to staff to develop an update schedule. The Commission has fulfilled its statutory requirement to adopt written MSR determinations and adopt SOI's for all cities and special districts within the County.

According to State law, the Commission is directed to review and update SOI's every five years, as necessary. However, a decision needs to be made on how to proceed with MSR/SOI updates. For instance, does the update program proceed with in-house staff, should outside consultant funds be budgeted, or a combination in-house staff and outside consultants. This decision is tied directly to the future staffing decisions and development of the 2015-16 SBLAFCO budget.

Current Status of MSR/SOI Program

The Commission last reviewed and considered updating Municipal Service Review/Spheres of Influence between November 2010 and April 2012 (**Exhibit A**). Before that a more comprehensive Municipal Service Review/Spheres of Influence program was completed between 2005 and 2007 (**Exhibit B**). During 1995-96, Municipal Service Reviews/Spheres of Influence were verified (**Exhibit C**). For the most part, spheres of influence in Santa Barbara County have been reviewed and amended in response to applications for changes of organization/reorganizations (**Exhibit D**).

Previous Process for Municipal Service Reviews/Sphere of Influence Updates

For the last cycle of Municipal Service Reviews/Sphere of Influence updates (November 2010-April 2012) shown on **Exhibit A**, a Commission-approved work plan directed staff to confer with each city and special district to determine whether changes had occurred that would necessitate an in-depth Municipal Service Review in connection with updating the agency's sphere of influence. The 2005-2007, sphere of influence determinations, as shown in **Exhibit B**, were used as a basis for determining whether changes necessitating an in-depth Municipal Service Review/Sphere of Influence update should take place.

If the initial review indicated that no changes were needed in the current sphere, LAFCO staff was directed to prepare a resolution for the Commission to confirm the existing sphere of influence. However, if the initial review determined that circumstances require a more detailed evaluation, staff was directed to prepare a new MSR and SOI update, with appropriate compliance with CEQA.

Statutory Requirement to Periodically Update Spheres of Influence

The Commission's enabling statute, the Cortese-Know-Hertzberg Act, as revised in 2001 states "On or before January 1, 2008, and every five years thereafter, the commission shall, as necessary, review and update each sphere of influence (emphasis added). The last round of spheres of influence review began in November 2010 and was completed in April 2012. Almost all of these updates were a "confirmation of existing SOI's." Five years from the November 4, 2010 date is November 4, 2015. Five years from the April 5, 2012 date is April 5, 2017.

Definition of Sphere of Influence

Government Code Section 56076. "Sphere of influence" means a plan for the probable physical boundaries and service area of a local agency, as determined by the commission.

Purpose and Policies Relating to Spheres of Influence

The purpose and policies relating to the establishment of spheres of influence are contained in Government Code Section 56425 (a) which reads as follows: In order to carry out its purposes and responsibilities for planning and shaping the logical and orderly development and coordination of local governmental agencies subject to the jurisdiction of the commission to advantageously provide for the present and future needs of the county and its communities, the commission shall develop and determine the sphere of influence of each city and each special district, as defined by Section 56036, within the county and enact policies designed to promote the logical and orderly development of areas within the sphere.

Factors to be considered in determining a Sphere of Influence

In determining the sphere of influence of each local agency, the commission shall consider and prepare a written statement of its determinations with respect to each of the following:

- (1) The present and planned land uses in the area, including agricultural and open-space lands.
- (2) The present and probable need for public facilities and services in the area.
- (3) The present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide.
- (4) The existence of any social or economic communities of interest in the area if the commission determines that they are relevant to the agency.
- (5) For an update of a sphere of influence of a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, that occurs pursuant to subdivision (g) on or after July 1, 2012, the present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

In determining a sphere of influence, the commission may assess the feasibility of governmental reorganization of particular agencies and recommend reorganization of those agencies when reorganization is found to be feasible and if reorganization will further the goals of orderly development and efficient and affordable service delivery. The commission shall make all reasonable efforts to ensure wide public dissemination of the recommendations.

Municipal Service Reviews

Government Code Section 56430 requires the Commission to conduct a service review before or in conjunction with, but no later than the time it is considering an action to establish a sphere of influence. The commission shall include in the area designated for service review the county, the region, the subregion, or any other geographic area as is appropriate for an analysis of the

service or services to be reviewed, and shall prepare a written statement of its determinations with respect to each of the following:

- (1) Growth and population projections for the affected area.
- (2) The location and characteristics of any disadvantaged unincorporated communities within or contiguous to the sphere of influence.
- (3) Present and planned capacity of public facilities, adequacy of public services, and infrastructure needs or deficiencies including needs or deficiencies related to sewers, municipal and industrial water, and structural fire protection in any disadvantaged, unincorporated communities within or contiguous to the sphere of influence.
- (4) Financial ability of agencies to provide services.
- (5) Status of, and opportunities for, shared facilities.
- (6) Accountability for community service needs, including governmental structure and operational efficiencies.
- (7) Any other matter related to effective or efficient service delivery, as required by commission policy.

In conducting a service review, the commission shall comprehensively review all of the agencies that provide the identified service or services within the designated geographic area. The commission may assess various alternatives for improving efficiency and affordability of infrastructure and service delivery within and contiguous to the sphere of influence, including, but not limited to, the consolidation of governmental agencies.

Conclusion

The Commission is required “On or before January 1, 2008, and every five years thereafter, as necessary, to review and update each sphere of influence (emphasis added). For Santa Barbara LAFCO, the last round of spheres of influence reviews began in November 2010 and was completed in April 2012. Almost all of these updates were a “confirmation of existing SOI’s.” Five years from the November 4, 2010 date is November 4, 2015. Five years from the April 5, 2012 date is April 5, 2017.

The Commission has fulfilled its statutory requirement to adopt written MSR determinations and adopt SOI’s for all cities and special districts within the County. However, a decision needs to be made on how to proceed within MSR/SOI updates. For instance, does the update program proceed within in-house staff, should outside consultant funds be budgeted, or a combination of in-house staff and outside consultants. This decision is tied directly to the future staffing decisions and development of the 2015-16 SBLAFCO budget.

Please contact me if you have any questions.

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Sincerely,

A handwritten signature in blue ink that reads "Paul Hood". The signature is written in a cursive style with a blue ink pen.

PAUL HOOD
Executive Officer

EXHIBIT A – Most Recent Municipal Service Reviews/Sphere of Influence Updates

<u>Local Agency</u>	<u>Action taken</u>	<u>Date</u>
City of Buellton	Confirm existing SOI	11-4-10
City of Carpinteria	Confirm existing SOI	11-4-10
City of Guadalupe	Confirm existing SOI	11-4-10
City of Lompoc	Confirm existing SOI	11-4-10
City of Santa Maria	Confirm existing SOI	11-4-10
City of Solvang	Confirm existing SOI	11-4-10
Cachuma RCD	Confirm existing SOI	11-4-10
Carpinteria Cemetery District	Confirm existing SOI	11-4-10
Carpinteria-Summerland FPD	Confirm existing SOI	11-4-10
Casmalia CSD	Confirm existing SOI	11-4-10
CSA No. 3 (Goleta Valley)	Confirm existing SOI	11-4-10
CSA No. 11 (Carpinteria Valley)	Confirm existing SOI	11-4-10
CSA No. 12 (Mission Canyon)	Confirm existing SOI	11-4-10
CSA No. 31 (Isla Vista)	Confirm existing SOI	11-4-10
CSA No. 32 (Police Services)	Confirm existing SOI	11-4-10
CSA No. 41 (Rancho Santa Rita)	Confirm existing SOI	11-4-10
Cuyama CSD	Confirm existing SOI	11-4-10
Cuyama Valley RPD	Confirm existing SOI	11-4-10
Embarcadero MID	Confirm existing SOI	11-4-10
Goleta Cemetery District	Confirm existing SOI	11-4-10
Goleta Sanitary District	Confirm existing SOI	11-4-10
Guadalupe Cemetery District	Confirm existing SOI	11-4-10
Guadalupe Lighting District	Confirm existing SOI	11-4-10
Isla Vista RPD	Confirm existing SOI	11-4-10
Lompoc Cemetery District	Confirm existing SOI	11-4-10
Lompoc Valley Medical Center	Confirm existing SOI	11-4-10
Los Alamos Cemetery District	Confirm existing SOI	11-4-10
Los Alamos CSD	Confirm existing SOI	11-4-10
Mission Canyon Lighting District	Confirm existing SOI	11-4-10
Mission Hills CSD	Confirm existing SOI	11-4-10
Montecito Fire Protection District	Confirm existing SOI	11-4-10
Montecito Sanitary District	Confirm existing SOI	11-4-10
Mosquito/Vector Control Dist of SBC	Confirm existing SOI	11-4-10
North County Lighting District	Confirm existing SOI	11-4-10
Oak Hill Cemetery District	Confirm existing SOI	11-4-10
Santa Barbara County FPD	Confirm existing SOI	11-4-10
SB Metropolitan Transit District	Confirm existing SOI	11-4-10
Santa Maria Cemetery District	Confirm existing SOI	11-4-10
Santa Maria Public Airport District	Confirm existing SOI	11-4-10
Santa Maria Valley WCD	Confirm existing SOI	11-4-10
Summerland Sanitary District	Confirm existing SOI	11-4-10
City of Santa Barbara	Confirm existing SOI	2-3-11
City of Guadalupe	Confirm existing SOI	2-3-11

Cachuma Resource Conservation Dist	Confirm existing SOI	2-3-11
Santa Ynez River WCD	Confirm existing SOI	2-3-11
Montecito Water District	Confirm existing SOI	3-1-12
Carpinteria Valley Water District	Confirm existing SOI	3-1-12
Goleta Water District	Confirm existing SOI	3-1-12
Goleta West Sanitary District	Confirm existing SOI	3-1-12
Santa Ynez River WCD Imp. Dist No. 1	Approve MSR and Adopt SOI	4-5-12
CSA No. 4 (North Lompoc)	Confirm existing SOI	4-5-12
CSA No. 5 (Orcutt)	Confirm existing SOI	4-5-12
Laguna County Sanitation District	Confirm existing SOI	4-5-12
Santa Ynez CSD	Confirm existing SOI	4-5-12
Vandenberg Village CSD	Confirm existing SOI	4-5-12

EXHIBIT B – 2005, 2006 2007 Municipal Service Reviews/Sphere of Influence Updates

<u>Local Agency</u>	<u>Action taken</u>	<u>Date</u>
City of Lompoc	Approve MSR and Update SOI	2-3-05
CSA No 4. (North Lompoc)	Approve MSR and Update SOI	2-3-05
CSA No. 32 (Law Enforcement)	Approve MSR and Update SOI	2-3-05
Lompoc Healthcare District	Approve MSR and Update SOI	2-3-05
Mission Hills CSD	Approve MSR and Update SOI	2-3-05
North County Lighting District	Approve MSR and Update SOI	2-3-05
SB Coastal Vector Control District	Approve MSR and Update SOI	2-3-05
SBC Fire Protection District	Approve MSR and Update SOI	2-3-05
Vandenberg Village CSD	Approve MSR and Update SOI	2-3-05
CSA No. 3 (Goleta Valley)	Approve MSR and Update SOI	9-1-05
CSA No. 31 (Isla Vista)	Approve MSR and Update SOI	9-1-05
CSA No. 32 (Law Enforcement)	Approve MSR and Update SOI	9-1-05
Embarcadero Municipal Imp District	Approve MSR and Update SOI	9-1-05
Goleta Sanitary District	Approve MSR and Update SOI	9-1-05
Goleta West Sanitary District	Approve MSR and Update SOI	9-1-05
Goleta Water District	Approve MSR and Update SOI	9-1-05
Isla Vista Recreation & Park District	Approve MSR and Update SOI	9-1-05
Santa Barbara Coastal VCD	Approve MSR and Update SOI	9-1-05
SB County Fire Protection District	Approve MSR and Update SOI	9-1-05
SB Metropolitan Transit District	Approve MSR and Update SOI	9-1-05
City of Goleta	Approve MSR determinations	9-1-05
City of Santa Barbara	Approve MSR determinations	9-1-05
City of Santa Barbara	Update SOI on eastern City boundary	11-3-05
City of Carpinteria	Approve MSR and Update SOI	11-3-05
Carpinteria Sanitary District	Approve MSR and Update SOI	11-3-05
Carpinteria/Summerland FPD	Approve MSR and Update SOI	11-3-05
Carpinteria Valley Water District	Approve MSR and Update SOI	11-3-05
CSA No. 11 (Carpinteria Valley)	Approve MSR and Update SOI	11-3-05
CSA No. 12 (Mission Cyn Sewers)	Approve MSR and Update SOI	11-3-05
CSA No. 32 (Law Enforcement)	Approve MSR and Update SOI	11-3-05
Mission Canyon Lighting District	Approve MSR and Update SOI	11-3-05
Montecito Fire Protection District	Amend MSR and Update SOI	11-3-05
Montecito Sanitary District	Amend MSR and Update SOI	11-3-05
Montecito Water District	Amend MSR and Update SOI	11-3-05
Santa Barbara Coastal VCD	Approve MSR and Update SOI	11-3-05
Summerland Sanitary District	Amend MSR and Update SOI	11-3-05
City of Guadalupe	Approve MSR and Update SOI	2-2-06
City of Santa Maria	Approve MSR and Update SOI	2-2-06
CSA No. 5 (Orcutt)	Approve MSR and Update SOI	2-2-06
CSA No. 32 (Law Enforcement)	Approve MSR and Update SOI	2-2-06
Guadalupe Lighting District	Approve MSR and Update SOI	2-2-06
Laguna County Sanitation District	Approve MSR and Update SOI	2-2-06
North County Lighting District	Approve MSR and Update SOI	2-2-06

Orcutt Fire Protection District	Approve MSR and Update SOI	2-2-06
SB Coastal Vector Control District	Approve MSR and Update SOI	2-2-06
SBC Fire Protection District	Approve MSR and Update SOI	2-2-06
Santa Maria Public Airport District	Approve MSR and Update SOI	2-2-06
City of Buellton	Approve MSR and Update SOI	4-6-06
City of Solvang	Approve MSR and Update SOI	4-6-06
SBC Fire Protection Dist – SY Vly	Approve MSR and Update SOI	4-6-06
Santa Ynez CSD	Amend MSR and Update SOI	4-6-06
Santa Ynez River WCD	Amend MSR and Update SOI	4-6-06
Cuyama CSD	Amend MSR and Update SOI	4-6-06
Cuyama Valley RPD	Amend MSR and Update SOI	4-6-06
SBC Fire Protection Dist - Cuyama	Approve MSR and Update SOI	4-6-06
Casmalia CSD	Amend MSR and Update SOI	4-6-06
Santa Maria Valley WCD	Approve MSR and Update SOI	7-6-06
Santa Ynez River WCD, Imp. Dist 1	Approve MSR and Update SOI	8-3-06
Cachuma RCD	Approve MSR and Update SOI	8-3-06
Los Alamos CSD	Amend MSR and Update SOI	8-3-06
CSA No. 41 (Rancho Santa Rita)	Approve MSR and Update SOI	8-3-06
Carpinteria Cemetery District	Approve MSR and Update SOI	10-5-06
Goleta Cemetery District	Approve MSR and Update SOI	10-5-06
Guadalupe Cemetery District	Approve MSR and Update SOI	10-5-06
Lompoc Cemetery District	Approve MSR and Update SOI	10-5-06
Los Alamos Cemetery District	Approve MSR and Update SOI	10-5-06
Oak Hill Cemetery District	Approve MSR and Update SOI	10-5-06
Santa Maria Cemetery District	Approve MSR and Update SOI	10-5-06
CSA No. 45 (Lompoc Library)	Approve MSR and Update SOI	2-1-07

EXHIBIT C – Sphere of Influence Updates 1995, 1996

<u>Local Agency</u>	<u>Action taken</u>	<u>Date</u>
City of Guadalupe	Verify existing Sphere of Influence	10-5-95
City of Santa Maria	Verify existing Sphere of Influence	10-5-95
County Service Area No. 4	Verify existing Sphere of Influence	10-5-95
County Service Area No. 5	Verify existing Sphere of Influence	10-5-95
Guadalupe Cemetery District	Verify existing Sphere of Influence	10-5-95
Los Alamos CSD	Verify existing Sphere of Influence	10-5-95
Los Alamos Cemetery District	Verify existing Sphere of Influence	10-5-95
Mission Hills CSD	Verify existing Sphere of Influence	10-5-95
Santa Maria Public Airport District	Verify existing Sphere of Influence	10-5-95
Santa Maria Public Cemetery Dist.	Verify existing Sphere of Influence	10-5-95
Santa Maria Valley WCD	Verify existing Sphere of Influence	10-5-95
Vandenberg Village CSD	Verify existing Sphere of Influence	10-5-95
Carpinteria Water District	Verify existing Sphere of Influence	11-2-95
Carpinteria Mosquito Abatement D.	Verify existing Sphere of Influence	11-2-95
Carpinteria Cemetery District	Verify existing Sphere of Influence	11-2-95
Carpinteria Sanitary District	Verify existing Sphere of Influence	11-2-95
Carpinteria/Summerland FPD	Verify existing Sphere of Influence	11-2-95
County Service Area No. 32	Verify existing Sphere of Influence	11-2-95
Goleta Cemetery District	Verify existing Sphere of Influence	11-2-95
Goleta Sanitary District	Verify existing Sphere of Influence	11-2-95
Goleta Valley Vector Control Dist.	Verify existing Sphere of Influence	11-2-95
Goleta Water District	Verify existing Sphere of Influence	11-2-95
Goleta West Sanitary District	Verify existing Sphere of Influence	11-2-95
Montecito Fire Protection District	Verify existing Sphere of Influence	11-2-95
Montecito Sanitary District	Verify existing Sphere of Influence	11-2-95
SBC Flood Control and WCD	Verify existing Sphere of Influence	11-2-95
SBC Water Agency	Verify existing Sphere of Influence	11-2-95
SBC Metropolitan Transit District	Verify existing Sphere of Influence	11-2-95
City of Carpinteria	Verify existing Sphere of Influence	11-2-95
Cachuma County Sanitation District	Verify existing Sphere of Influence	12-7-95
Cachuma RCD	Verify existing Sphere of Influence	12-7-95
Casmalia CSD	Verify existing Sphere of Influence	12-7-95
Cuyama CSD	Verify existing Sphere of Influence	12-7-95
Cuyama Valley RPD	Verify existing Sphere of Influence	12-7-95
Guadalupe Lighting District	Verify existing Sphere of Influence	12-7-95
Laguna County Sanitation District	Verify existing Sphere of Influence	12-7-95
Lompoc Cemetery District	Verify existing Sphere of Influence	12-7-95
Lompoc Hospital District	Verify existing Sphere of Influence	12-7-95
Lompoc RCD	Verify existing Sphere of Influence	12-7-95
North County Lighting District	Verify existing Sphere of Influence	12-7-95
Oak Hill Public Cemetery District	Verify existing Sphere of Influence	12-7-95
Orcutt FPD	Verify existing Sphere of Influence	12-7-95

Santa Ynez CSD	Verify existing Sphere of Influence	12-7-95
Santa Ynez River WCD	Verify existing Sphere of Influence	12-7-95
City of Buellton	Verify existing Sphere of Influence	12-7-95
City of Lompoc	Verify existing Sphere of Influence	12-7-95
County Service Area No. 3	Verify existing Sphere of Influence	1-25-96
County Service Area No. 11	Verify existing Sphere of Influence	1-25-96
County Service Area No. 12	Verify existing Sphere of Influence	1-25-96
County Service Area No. 31	Verify existing Sphere of Influence	1-25-96
Embarcadero Municipal Imp District	Verify existing Sphere of Influence	1-25-96
Isla Vista RPD	Verify existing Sphere of Influence	1-25-96
Mission Canyon Lighting District	Verify existing Sphere of Influence	1-25-96
Montecito Water District	Verify existing Sphere of Influence	1-25-96
Santa Barbara County FPD	Verify existing Sphere of Influence	1-25-96
Summerland Lighting District	Verify existing Sphere of Influence	1-25-96
Summerland Sanitary District	Verify existing Sphere of Influence	1-25-96
City of Santa Barbara	Verify existing Sphere of Influence	1-25-96
County Service Area No. 41	Verify existing Sphere of Influence	3-7-96
County Service Area No. 45	Verify existing Sphere of Influence	3-7-96
City of Solvang	Verify existing Sphere of Influence	3-7-96

EXHIBIT D – Modifications of Spheres of Influence for Specific Boundary Changes

<u>Local Agency</u>	<u>Action taken</u>	<u>Date</u>
Montecito Water District	Expand – McCaslin	10-5-95
City of Lompoc	Expansion	2-4-99
Carpinteria Sanitary District	Expansion – Ogan	10-7-99
Santa Ynez CSD	Expansion – Drake/Seymour	4-27-00
CSA No. 3	Expansion – San Antonio	4-27-00
Montecito Sanitary District	Expansion – Tmur	6-5-03
North County Lighting District	Expansion – Providence Landing	11-6-03
County Service Area No. 4	Expansion – Providence Landing	11-6-03
Summerland Sanitary District	Expansion – Pacifica/Fell	12-4-03
Summerland Sanitary District	Expansion – Copus	7-1-04
City of Guadalupe	Expansion – Jasco	8-5-04
City of Solvang	Expansion – Triangle Park	16-16-04
Carpinteria Sanitary District	Expansion – Baumgartner	3-3-05
City of Solvang	Expansion – Seltzer	9-1-05
Goleta Sanitary District	Expansion - San Marcos Gardens	9-1-05
Laguna County Sanitation District	Expansion – Rice Ranch	2-2-06
CSA No. 5	Expansion – Rice Ranch	2-2-06
North County Lighting District	Expansion – Rice Ranch	2-2-06
CSA No. 5	Expansion – Knollwood	6-1-06
North County Lighting District	Expansion – Knollwood	6-1-06
CSA No. 5	Expansion – Old Mill Run	6-1-06
North County Lighting District	Expansion – Old Mill Run	6-1-06
Orcutt Fire Protection District	Expansion – Lebard	10-5-06
Montecito Sanitary District	Expansion – Ladera Lane	10-5-06
CSA No. 3	Expansion – Preserve at San Marcos	11-2-06
CSA No. 5	Expansion – Orcutt Creek Estates	12-7-06
North County Lighting District	Expansion – Orcutt Creek Estates	12-7-06
Mission Hills CSD	Expansion – Burton Mesa Public Safety	7-1-07
City of Santa Barbara	Expansion - Committee for One Proposal	Denied
CSA No. 4	Expansion – Clubhouse Estates	4-5-07
North County Lighting District	Expansion – Clubhouse Estates	4-5-07
CSA No. 5	Expansion – Orcutt Community Plan	7-5-07
North County Lighting District	Expansion – Orcutt Community Plan	7-5-07
Carpinteria Sanitary District	Expansion – South Coast	8-2-07
Carpinteria Sanitary District	Expansion – Lagunitas	2-5-09
City of Santa Barbara	Expansion – Rivera Trust	7-2-09
Carpinteria Sanitary District	Expansion – Green Heron Springs	10-1-09
Montecito Water District	Expansion – Bella Vista	5-6-10
Santa Rita Hills CSD	Adopted Sphere of Influence	2-3-11
Goleta Sanitary District	Expansion – Hourigan	3-3-11
Vandenberg Village CSD	Expansion	4-7-11