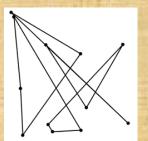
## Santa Barbara LAFCO

SPECIAL REPORT:

Sphere of Influence Update & Municipal Service Reviews

February 4, 2021



### Today's Discussion:

- Intent and purpose of the Sphere of Influence
- Information used by SBLAFCO to determine SOI
- Memorandum of Agreement; a tool in the tool box
- What determinations are required
- SB LAFCO Policies regarding the SOI

### Sphere Update and Service Review

- Sphere Update establishes 20 year growth boundary for a jurisdiction
  - Identifies areas that might be annexed in next 20 years
  - Is a big picture view of growth for a jurisdiction
- Municipal Service Review
  - Information document
  - Must address 7 factors;

### Purpose of an SOI

- To promote the orderly and logical growth
- To encourage provision of efficient services
- To discourage urban sprawl
- To encourage preservation of agricultural lands
- SOI helps organize services and development by identifying areas that might reasonably be served by a jurisdiction

### Spheres of Influence: Special Report

#### **CKH Act definition of a SOI**

56076. "Sphere of influence" means a plan for the probable physical boundaries and service area of a local agency, as determined by the commission.

### Municipal Service Review

### Factors:

- 1. Growth and Populations Projections
- 2. Disadvantage Unincorporated Communities
- 3. Adequacy of Public Services
  - Capacity and/or Deficiencies
- 4. Financial Ability of Agency to Provide Services
- 5. Opportunities for Shared Facilities
- 6. Local Accountability and Governance
- 7. Other Matters as determined by the Commission

# Municipal Service Review Process:

- Information Gathering and Evaluation
  - Jurisdiction provides information upon request by LAFCO
- Prepare Draft Municipal Service Review/Sphere of Influence Update/CEQA
  - LAFCO Staff reviews and analyzes information
- Review/Revise Memorandum of Agreement with County and City
- Public Review and Comment Period
- Respond to comments—Prepare Staff Report
- LAFCO Hearings Regarding SOI/MSR

### Municipal Service Review Cont.

- LAFCO analyzes study areas that may be considered for an SOI
- Typically, a SOI is the territory a city or district is expected to serve in the future
  - Jurisdictions are not required to annex SOI areas
- SOIs do not give a jurisdiction any more legal authority or regulatory control in an area
- SOI does not prevent development in the County
  - Landowner retains their property rights

### LAFCO's Practice

- SBLAFCO establishes spheres of influence under local policies Policy II
- Prepare a Municipal Service Review (MSR)
  - provides information about the services provided by a jurisdiction that help support the SOI decision
  - Updated and written by LAFCO staff
- Facilitate development of a Memorandum of Agreement (MOA)
  - identifies the SOI and contains other terms and provisions for future development

### Information used for an SOI

- Existing uses or future development plans
- Size & development potential of parcels or need for services
- Topographical & physical considerations and constraints
- Jurisdiction's willingness to serve
- Jurisdiction's ability to serve
- Planning principles
- Legal agreements
- City and County General Plans

## Memorandum of Agreement (MOA)

- MOA Process
  - Meetings with Jurisdictions
  - MOA written and edited by LAFCO staff
  - SOI agreement specific areas can be focused on
  - Terms and Provisions used to address areas and issues
- MOA can help solve process and service issues
- LAFCO required to give "great weight" to MOA
- Brings together County and City General Plans

### Conditions of Approval and SOI

- Used in the SOI to clarify expectations
- Conditions address water analysis, setting aside of ag and open space
- Example Conditions address setting aside of ag and open space-typical condition:
  - Conservation easement(s) shall be recorded on the deed(s) of the properties affected by the annexation specifying the areas to be protected in perpetuity.
- Reflects LAFCO Agricultural policies

### Determinations

- Adopt written determinations 56425(e)(1-5)
  - Present and planned land uses in the area, including agriculture, and open space lands;
  - Present and probable need for public facilities and services in the area;
  - Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide; and
  - Existence of social or economic communities of interest in the area if the Commission determines that they are relevant to the agency.
  - The present and probable need for those public facilities and services of any disadvantaged unincorporated communities within the existing sphere of influence.

### Summary

- SOI has many components/information sources
- Limited legal application in terms of authority
- SOI/MSR/MOA Update facilitates a discussion
- MOA allows for other issues to be addressed
- LAFCO uses the SOI/MSR/MOA to set the table for future growth and development